# Baltimore Ravine Specific Plan Planning Commission Hearing December 15, 2009

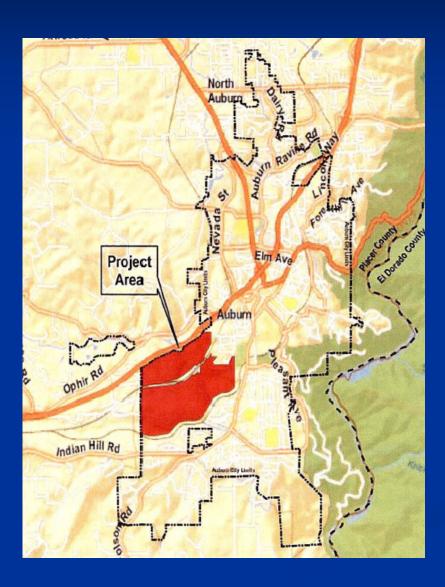
### Introduction

- Purpose of Today's Hearing
  - Overview process from this point forward
  - Introduce the Draft BRSP
  - Accept public comment on the Plan
  - No action to be taken at this time

# **Next Steps**

- Today's Hearing
- Draft EIR Release and Public Review Period
- Planning Commission hearing on Draft EIR
- Planning Commission hearing and recommendations
- Final EIR and Mitigation Monitoring Program
- City Council hearings and actions

# **BRSP:** Background



406 acres of Urban Reserve in South Auburn

## **Prior Proposals and Activities**

- Plan Area has been associated with multiple proposals/actions over past 30 years:
  - 1978 EIR on access routes to Baltimore Ravine area
    - Assumed 627 dwelling units (du) on 209 acres
  - 1979 area designated Urban Reserve in General Plan
  - 1985 Southwest Area Road Access Study
  - 1987 Vista del Valle Subdivision #4 approved
    - Easement on Herdal Drive extension right-of-way
  - 1988 Auburn Vista Subdivision proposal
    - 135 lots on 33-acre parcel
  - Led to 1990 Southwest Auburn Specific Plan
    - 1,056 du on 270 acres
    - never adopted

## **Prior Proposals and Activities**

- 1993 Southwest Auburn Specific Plan
  - 1,232 du on 321 Acres
  - Neighborhood commercial, pocket parks & open space
  - Additional 864 du assumed in remaining Urban Reserve
  - NOP issued in 1994, but project put on hold
- 2007 BRSP Application

# Comparison of 2007 BRSP and 2009 BRSP

- 2007 BRSP Land Use Plan and NOP
  - 264 Acres
  - Up to 1300 residential units
  - Up to 120,000 square feet of commercial space
  - Age-restricted option
  - Treated as single plan area
  - Four Study Areas to be redesignated to 2acre minimum residential lots

# Comparison of 2007 BRSP and 2009 BRSP





# Comparison of 2009 BRSP to 2007 BRSP

- Decrease from up to 1,300 dus to 725 dus
- Decrease in mixed-use space from 120,000 square feet (s.f.) to 90,000 s.f.
- Increase in open space from 60 acres to 143 acres
- No age-restricted component
- Development generally confined to areas with slopes under 20 percent
- Two phases of development

## 2009 BRSP Elements



# Planning Commission Scope

- Recommending body
- Adopt General Plan Amendments
  - Land use designations for Plan Area 1 and Study Areas
  - Urban High Density Residential designation
- Adopt BRSP
- Certify EIR
- Rezone Plan Area 1 and Study Areas
- Large lot tentative maps for Plan Area 1
- Development Agreement for Plan Area 1

## Subsequent Approvals—Plan Area 1

- Small Lot Tentative Map
- Tree, grading and building permits

### **Subsequent Approvals—Plan Area 2**

- Add new UHDR zone to Zoning Ordinance
- BRSP Amendment to Incorporate Additional Design Guidelines and Development Standards
- Rezone
- Development Agreement
- Large and small lot tentative maps/Design review permits
- Tree, grading and building permits

# What is a Specific Plan?

- Implements the General Plan, but is more detailed
- A tool to guide development in a particular area by establishing
  - Land use plan and designations
  - Provisions for roads and utilities
  - Standards and guidelines
  - Funding and implementation mechanisms
  - Measures addressing natural resources
- Level of detail may vary
- Streamlines future development approvals and CEQA process

# **BRSP Components**

- 1. Introduction & Setting
- 2. Neighborhood Design
- 3. Land Use
- 4. Affordable Housing
- 5. Circulation
- 6. Public Services
- 7. Utilities
- 8. Natural and Cultural Resources
- 9. Implementation
  - Appendix A: Development Standards
  - Appendix B: Design Guidelines

# 1. Setting

- Existing Site Conditions
  - Topography
  - Natural Resources and Important Features
    - Woodlands
    - Ravines
    - Bloomer Cut
  - Five residences on site



## 1. Setting

- Surrounding Uses
  - UPRR
  - Interstate 80 and Local Roadways
  - Grand Oaks and other City residential development
  - County residences
- Primary Challenges
  - Topography
  - Railroad corridors
  - Access
  - Ownership

# 2. Neighborhood Design

- Avoid slopes over 20%
- Open Space
  - Preserve natural resources and viewsheds
  - Provide separation between BRSP and surrounding uses
- Mixed-Use Community Core
  - Commercial uses mixed with residential uses
  - Park site
- Variety of housing densities and types
  - Lower density residential in steeper areas and near existing subdivisions
  - Medium and higher density residential uses on flatter areas and in center of project site

## 3. Land Use

- Full BRSP: 277 Acres
  - 725 Residential Units at densities from 1 to 20 units/acre
  - 90,000 square feet of commercial/mixed use
  - 143 acres of open space
  - 2-acre park

### Plan Area 1: 130 Acres



#### Plan Area 1

- 130 Acres
- Primarily low- and medium-density residential
- LDR: 11 units on 11 acres
  - Parcel 11 in eastern portion of Plan Area 1
  - Large lot development (minimum 1 acre lots)
- MDR: 150 units on 17 acres
  - 1 to 10 units per acre
  - Parcel 2 relatively flat and open
  - Central to Plan Area 1
  - Small lot single family detached, condos, townhomes
- ULDR: 109 units on 39 acres
  - 1 to 4 units per acre
  - Distributed throughout Plan Area 1
  - Suburban densities
- Open Space: 55 acres

## Plan Area 2: 147 Acres



- ULDR: 23 units on 13 acres
- UHDR: 80 units on 10 acres
  - UHDR=10 to 20 units per acre
  - Central core area
  - Requires General Plan amendment and new zone
- 2-acre Park
- Open Space
  - 88 acres
  - Over half of Plan Area 2

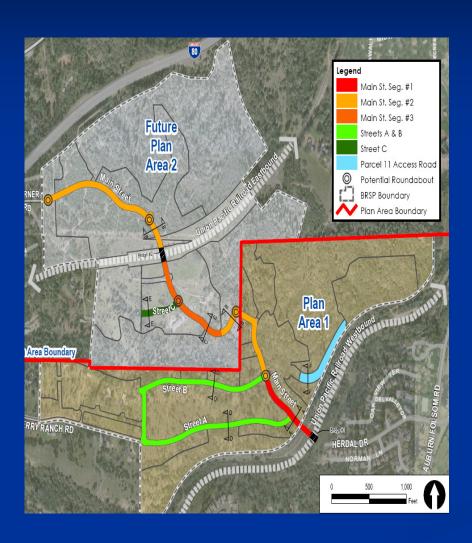
## Plan Area 2 - Mixed Use

- ULDR/ Comm on 3 acres
  - Up to 2 single family units
  - 10,000 square feet retail/commercial space
- HDR/Comm on 17 acres
  - 130 single-family and/or multifamily units
  - 5 to 15 units per acre
  - 50,000 square feet
  - Townhomes, apartments, residences above ground-floor retail
- UHDR/Comm on 8 acres
  - 120 multifamily units could be constructed,
  - Up to 30,000 square feet of commercial
  - 10 to 20 units per acre
  - Requires new land use designation and zone

## 4. Affordable Housing

- Meets City goal and SACOG Compact of 10% affordable units
- Plan Area 1- distribution of affordable units at first small lot tentative map
- Plan Area 2 distribution determined at the time that development approvals effectuated
- Transfers/Credits
  - Allocations of affordable units may be transferred within the BRSP
  - If excess units created on one parcel, may be assigned to another
  - Transfers and credits only allowed within the BRSP

## 5. Circulation



- Primary Circulation System
  - Collectors
  - Local streets
  - Secondary access
  - All 2-lane roads
  - Curb, gutter & sidewalk
- Main Street
  - Primary Collector Street
  - Connection to Herdal Drive and Werner Road
  - Bridges over UPRR lines
- Local Streets
  - A, B and C Streets
  - Residential Streets

# **Perry Ranch Road**

- Secondary Access
- Private road in the County
- If Plan Area 1 developed before Main Street completed, Perry Ranch Road to be improved to Fire Department standards

# Bicycle, Pedestrian and Transit Facilities

- Bike lanes on Main Street
- Sidewalks on one or both sides of all streets
- Trails in open space
- Three bus stops on Main Street

## 6. Public Services

- Parks & Recreation
  - 2-acre park in community core (Plan Area 2)
  - Auburn Recreation District fees
  - Open Space trails
- Fire Protection & Law Enforcement
  - Main Street will improve response times to plan area and surrounding areas
  - Communication apparatuses as needed
  - No other onsite facilities

## 7. Utilities

#### Water

- PCWA to provide water to BRSP
- Water supply adequate to serve BRSP
- Water storage tank likely in Plan Area 2
- Developer to install onsite lines & connections

#### Wastewater

- Treatment plant has capacity to serve BRSP
- Developer to install onsite lines & connections
- Plan Area 1 to provide offsite improvements
  - Upgrade south Auburn pump station
  - Add aeration to existing pond at City's WWTP

#### 7. Utilities

- Drainage
  - All streets & pads to drain to BRSP system
  - Some overland flow from small number of backyards
  - Detention basins in open space
  - BMPs to protect water quality

#### 8. Natural & Cultural Resources

- Biological Resources
  - Primary Habitats: woodlands, grasslands & wetlands
  - Habitat for common species, such as deer, quail & turkey
  - Also, potential habitat for special-status species:
    - Brandegee's clarkia & other special-status plants
    - Valley elderberry longhorn beetle (VELB)
    - Townsend's big-eared bat
    - Raptors
  - Over half of acreage,143 acres, preserved as open space
  - Special-status plant species protected in open space

### 8. Natural & Cultural Resources

- Cultural Resources
  - Areas of concern identified in consultation with UAIC
  - Historic resources present:
    - Mining
    - Railroading, including Bloomer Cut
    - Ranching

#### 8. Natural & Cultural Resources

- Fuel Management Plan
  - Defines areas requiring fuel management
  - Open space--200 feet from roadways/streets;
     100 feet from property line on developed parcels
  - Shaded fuel breaks along Parcel 11
  - 25 feet on either side of trails
  - Defensible space requirements for all buildings

## 9. Implementation

- Major Specific Plan Amendments
  - Planning Commission/Council approval
  - Minor Modifications
  - Administrative approval by CDD Director (may be appealed)
  - Must conform to overarching principles of BRSP, DA, General Plan and EIR
  - Examples:
    - Update setting information
    - Parcel boundary adjustments
    - Minor changes to design guidelines

## 9. Implementation

- Residential Unit Transfers
  - Must occur within BRSP
  - Must remain within densities allowed by land use designation
  - May not increase severity of impacts
  - May not adversely affect provision of services and utilities

## 9. Implementation

- Infrastructure Phasing
  - Two Phases--Plan Area 1 and Plan Area 2
  - In tract utilities installed as each parcel developed
  - Plan Area 1 Major Infrastructure Requirements:
    - Extension of Herdal Drive
    - Bridge across southern UPRR railline
    - Connection to and improvement of Perry Ranch Road (if needed)
    - Main Street through Plan Area 1
    - Streets A and B
    - All wet and dry utilities to serve parcels with direct access to Main Street, Street A and Street B

## 9. Implementation

- Plan Area 2 Major Infrastructure Requirements
  - Extension and improvement of Werner Road
  - Bridge over northern UPRR line
  - Main Street through Plan Area 2 and connecting to Plan Area 1
  - Wet and dry utilities to serve parcels with direct access to Main Street and Street C

## 9. Implementation

- Financing
  - Developer financing
  - City impact fees
  - Water and Sewer connection fees
  - Auburn Recreation District Fee
  - Homeowners Association/Lighting and Landscaping District
  - County Capital Facilities Fee
  - Any fee in place when building permits issued

# Appendix A: Development Standards

- Identifies permitted uses
- Defines standards for development
  - lot size
  - building intensity
  - setbacks
  - heights
  - parking
- Standards for Plan Area 1 (R-1 and R-2) only
- Standards for Plan Area 2 to be added when Plan Area 2 approvals requested

## **Appendix B: Design Guidelines**

- Purpose to provide visual continuity and quality development
- Address design of public spaces and private exteriors
  - Streetscapes
  - Landscaping, including tree species
  - Entrances
  - Signs
  - Walls

- Lighting
- Fencing
- Grading
- Roundabouts
- Home Exteriors

## **Appendix B: Design Guidelines**

- Also includes guidelines for special features
  - Bloomer Cut
  - Bridges
  - Hillside Development
  - Retaining walls
- Plan Area 2
  - Will need to add guidelines for high-density residential, park, commercial and mixed-use areas

#### Where to Find the BRSP

- Community Development Counter, First Floor of City Hall
- Auburn Library
- City Website: <a href="https://www.auburn.ca.gov">www.auburn.ca.gov</a>
- If you have not received written notices in the past, and would like to in the future, provide name and address to Community Development Department

## Water Infrastructure

### Wastewater Infrastructure

## Drainage Infrastructure

## Retaining Wall Guidelines

